# **COUNTY OF GRANDE PRAIRIE NO. 1**

Consolidated Financial Statements

December 31, 2019

# **COUNTY OF GRANDE PRAIRIE NO. 1**

# Index to Consolidated Financial Statements

Year Ended December 31, 2019

	Page
MANAGEMENT REPORT	
INDEPENDENT AUDITORS' REPORT	
CONSOLIDATED FINANCIAL STATEMENTS	
Consolidated Statement of Financial Position	1
Consolidated Statement of Operations and Accumulated Surplus	2
Consolidated Statement of Changes in Net Financial Assets	
Consolidated Statement of Cash Flows	4
Consolidated Schedule of Changes in Accumulated Surplus (Schedule 1)	5
Consolidated Schedule of Tangible Capital Assets (Schedule 2)	6
Consolidated Schedule of Property and Other Taxes (Schedule 3)	7
Consolidated Schedule of Government Transfers (Schedule 4)	8
Consolidated Schedule of Segmented Disclosure (Schedule 5)	9
Consolidated Schedule of User Fees and Sale of Goods (Schedule 6)	10
Notes to Consolidated Financial Statements	11 - 35



#### **MANAGEMENT REPORT**

The accompanying consolidated financial statements and other information contained in this Financial Report are the responsibility of the management of the County of Grande Prairie No. 1.

These consolidated financial statements have been prepared by management within reasonable limits of materiality and within the framework of Canadian public sector accounting standards established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada.

In carrying out its responsibilities, management maintains appropriate systems of internal and administrative controls designed to provide reasonable assurance that transactions are executed in accordance with proper authorization, that assets are properly accounted for and safeguarded, and that the financial information produced is relevant and reliable.

The elected Council of the County of Grande Prairie No. 1 is responsible for ensuring that management fulfills its responsibilities for financial reporting and is ultimately responsible for reviewing and approving the consolidated financial statements. The Council approves the engagement or re-appointment of the external auditors, and reviews the quarterly financial reports.

The consolidated financial statements have been audited by Metrix Group LLP Chartered Professional Accountants, the external auditors, in accordance with Canadian auditing standards on behalf of Council, residents and ratepayers of the County.

Statter

Joulia Whittleton Chief Administrative Officer May 11, 2020

Dawn Sauvé Director of Corporate Services May 11, 2020



# **INDEPENDENT AUDITORS' REPORT**

To the Reeve and Council of the County of Grande Prairie No. 1

#### Opinion

We have audited the accompanying consolidated financial statements of the County of Grande Prairie No. 1 (the County), which comprise the statement of financial position as at December 31, 2019, and the statements of operations and accumulated surplus, changes in net financial assets and cash flows for the year then ended, and a summary of significant accounting policies and other explanatory information.

In our opinion, the consolidated financial statements present fairly, in all material respects, the financial position of the County as at December 31, 2019, and the results of its operations and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditors' Responsibilities for the Audit of the Consolidated Financial Statements* section of our report. We are independent of the County in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with those requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### Other Matter

The consolidated financial statements for the year ended December 31, 2018 were audited by another auditor who expressed an unmodified opinion on those consolidated financial statements on April 15, 2019.

#### Other Information

Management is responsible for the other information. The other information comprises the information included in the *Annual Report* but does not include the consolidated financial statements and our auditors' report thereon. The *Annual Report* is expected to be made available to us after the date of this auditors' report.

Our opinion on the consolidated financial statements does not cover the other information and we do not express any form of assurance conclusion thereon.

In connection with our audit of the consolidated financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the consolidated financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated. If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact. We have nothing to report in this regard.

(continues)



Independent Auditors' Report to the Reeve and Council of the County of Grande Prairie No. 1 (continued)

# Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the County's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the County or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the County's financial reporting process.

#### Auditors' Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance, but it is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control.
- Evaluate the appropriateness of accounting policies and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the County's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date or our auditors' report. However, future events or conditions may cause the County to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

Independent Auditors' Report to the Reeve and Council of the County of Grande Prairie No. 1 (continued)

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

METRIX GROUP LLP

**Chartered Professional Accountants** 

Edmonton, Alberta May 11, 2020

# COUNTY OF GRANDE PRAIRIE NO. 1 Consolidated Statement of Financial Position December 31, 2019

		2019	2018
			(Restated - Note 30)
FINANCIAL ASSETS			
Cash and cash equivalents	(Note 2)	\$ 29,297,544	\$ 28,658,688
Receivables	(Note 3)	21,055,106	17,972,339
Loans to other government	(Note 4)	301,999	381,999
Loans receivable	(Note 5)	2,418,417	2,805,552
Land held for resale	(Note 6)	1,719,868	1,719,868
Investments	(Note 7)	121,489,576	132,846,598
	-	176,282,510	184,385,044
LIABILITIES			
Accounts payable and accrued liabilities	(Note 9)	9,898,101	10,393,996
Deposit liabilities	(Note 10)	2,732,507	3,169,887
Deferred revenue	(Note 11)	9,465,235	17,172,345
Landfill closure and post-closure costs	(Note 12)	619,760	453,181
TD operating line of credit	(Note 13)	142,500	465,000
Long-term debt	(Note 14)	54,121,517	58,766,120
	-	76,979,620	90,420,529
NET FINANCIAL ASSETS	-	99,302,890	93,964,515
NON-FINANCIAL ASSETS			
Tangible capital assets	(Schedule 2)	464,950,176	453,290,953
Inventory for consumption	(Note 16)	1,255,807	1,290,291
Prepaid expenditures	-	2,286,364	812,935
	-	468,492,347	455,394,179
ACCUMULATED SURPLUS	(Schedule 1, Note 17)	\$ 567,795,237	\$ 549,358,694

Contingent Liabilities

(Note 21)

# COUNTY OF GRANDE PRAIRIE NO. 1 Consolidated Statement of Operations and Accumulated Surplus Year Ended December 31, 2019

		Budget (Note 28)	2019	(Re	2018 estated - Note 30
REVENUE					
Net municipal taxes	(Schedule 3)	\$ 84,387,247	\$ 83,628,328	\$	78,357,634
User fees and sale of goods	(Schedule 6)	7,278,131	10,811,268		8,564,175
Government transfers	(Schedule 4)	2,966,705	3,151,967		4,993,258
Investment income		2,588,873	3,773,410		3,377,730
Penalties and costs of taxes		433,500	1,089,155		726,852
Insurance proceeds		-	9,819		19,205
Development levies		1,106,920	1,256,718		2,426,018
Licenses, permits, fines and rentals		3,293,955	4,602,872		4,188,812
Other		 325,897	521,734		492,150
TOTAL REVENUE		 102,381,228	108,845,271		103,145,834
EXPENSES					
Legislative		1,263,138	1,199,706		1,126,434
Other general		2,729,786	2,792,220		2,365,589
Corporate and Administrative Services		11,651,845	11,066,551		10,681,308
Community services					
Agriculture services		2,804,805	2,469,403		2,430,211
Family and Community Support Services		3,730,407	3,415,841		2,906,882
Recreation, cultural, library and park services		12,936,419	12,775,971		14,061,210
Regional enforcement services		3,874,539	3,435,900		3,602,345
Regional fire services		8,817,556	10,147,654		8,382,371
Transportation and field services		44,357,691	44,636,547		43,725,087
Water and wastewater services		1,032,103	9,907,689		1,801,115
Solid waste management and recycling		2,766,948	3,056,379		2,918,266
Planning and economic development					
Planning and development		4,633,482	3,505,260		2,894,114
Economic development		 1,133,851	842,443		685,943
TOTAL EXPENSES		101,732,570	109,251,564		97,580,875
EXCESS (DEFICIENCY) OF REVENUE OVER					
EXPENSES BEFORE OTHER ITEMS		 648,658	(406,293)		5,564,959
OTHER ITEMS			1 000 (11		2 21 5 927
Contributed assets		-	1,888,611		3,215,827
Government transfers for capital	(Schedule 4)	15,200,255	17,072,652		9,425,608
Net subsidiary operations - Aquatera Utilities Inc.	(Note 25)	-	1,546,577		2,314,473
Transfer of assets to Aquatera Utilities Inc.		(7,000,000)	(1,131,456)		-
Loss on disposal of tangible capital assets		-	(533,548)		(592,745
Write-down of tangible capital assets		 -	-		(207,511
		 8,200,255	18,842,836		14,155,652
EXCESS OF REVENUE OVER EXPENSES		8,848,913	18,436,543		19,720,611
ACCUMULATED SURPLUS - BEGINNING OF YEAR		 549,358,694	549,358,694		529,638,083
ACCUMULATED SURPLUS - END OF YEAR		\$ 558,207,607	\$ 567,795,237	\$	549,358,694

# COUNTY OF GRANDE PRAIRIE NO. 1 Consolidated Statement of Changes in Net Financial Assets Year Ended December 31, 2019

	Budget (Note 28)		2019	(Re	2018 stated - Note 30
EXCESS OF REVENUE OVER EXPENSES	\$ 8,848,	913 \$	18,436,543	\$	19,720,611
Tangible capital assets related					
Acquisition of tangible capital assets	(59,399,	202)	(37,404,198)		(44,670,682
Contributed assets	-		(1,888,611)		(3,215,827
Proceeds on disposal of tangible capital assets	416,		813,033		725,341
Amortization of tangible capital assets	25,054,	623	26,287,005		24,220,729
Loss on disposal of tangible capital assets	-		533,548		592,745
Write down of tangible capital assets	-		-		207,511
	(33,928,	198)	(11,659,223)		(22,140,183
Other non-financial assets					
Acquisition of supplies inventories	-		(2,727,250)		(2,457,543
Use of supplies inventories	-		2,761,734		1,981,488
Acquisition of prepaid assets	-		(2,655,962)		(1,233,107
Use of prepaid assets	-		1,182,533		1,232,090
			(1,438,945)		(477,072)
INCREASE (DECREASE) IN NET FINANCIAL					
ASSETS	(25,079,	285)	5,338,375		(2,896,644
NET FINANCIAL ASSETS - BEGINNING OF YEAR	93,964,	515	93,964,515		96,861,159
NET FINANCIAL ASSETS - END OF YEAR	\$ 68,885.	230 \$	99,302,890	\$	93,964,515

# COUNTY OF GRANDE PRAIRIE NO. 1 Consolidated Statement of Cash Flows Year Ended December 31, 2019

	2019	2018 (Restated - Note 30)
OPERATING		
Excess of revenue over expenses	\$ 18,436,543	\$ 19,720,611
Non-cash items included in Excess of revenue over expenses:		24 220 520
Amortization of tangible capital assets Loss on disposal of tangible capital assets	26,287,005 533,548	24,220,729
Write-down of tangible capital assets	555,540	592,745 207,511
Tangible capital assets received as contributions	(1,888,611)	(3,215,827)
Non-cash charges to operations (net change):		
Increase in receivables	(3,082,767)	(2, 147, 133)
Decrease (increase) in loans to other government	80,000	(381,999)
Decrease in loans receivable	387,135	62,094
Increase in prepaid expenditures	(1,473,429)	(1,017)
Decrease (increase) in inventory for consumption	34,484	(476,055)
Increase (decrease) in accounts payable and accrued liabilities	(495,896)	2,040,498
Decrease in deposit liabilities	(437,380)	(613,629)
Increase in provision for landfill closure and post-closure costs Increase (decrease) in deferred revenue	166,579 (7,707,109)	336,795 13,820,161
increase (decrease) in derened revenue	 (7,707,109)	13,820,101
Cash provided by operating activities	 30,840,102	54,165,484
CAPITAL		
Acquisition of tangible capital assets	(37,404,198)	(44,670,682)
Proceeds on disposal of tangible capital assets	 813,033	725,341
Cash used for capital activities	 (36,591,165)	(43,945,341)
INVESTING		
Investment activity	12,903,599	(103,078,730)
Investment in Aquatera Utilities Inc.	 (1,546,577)	(2,314,473)
Cash provided by (used for) investing activities	 11,357,022	(105,393,203)
FINANCING		
Bank loan issued	-	465,000
Bank loan repaid	(322,500)	(1,000,000)
Long-term debt issued	1,250,000	23,609,000
Long-term debt repaid	 (5,894,603)	(3,765,360)
Cash (applied to) provided by financing transactions	 (4,967,103)	19,308,640
NET CHANGE IN CASH AND CASH EQUIVALENTS DURING YEAR	638,856	(75,864,420)
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR	 28,658,688	104,523,108
CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 29,297,544	\$ 28,658,688

## COUNTY OF GRANDE PRAIRIE NO. 1 Consolidated Schedule of Changes in Accumulated Surplus Year Ended December 31, 2019

		stricted rplus	Restricted Surplus	1	Equity in Aquatera tilities Inc.	Equity in Tangible Capital Assets	2019	2018
BALANCE, BEGINNING OF YEAR	\$	668,064	\$ 122,136,269	\$	24,108,063	\$ 396,244,701	\$ 543,157,097	\$ 522,926,613
Prior period adjustment (Note 30)	1,	389,742	-		-	4,811,855	6,201,597	6,711,470
BALANCE, BEGINNING OF YEAR, AS RESTATED	2,	057,806	122,136,269		24,108,063	401,056,556	549,358,694	529,638,083
Excess of revenues over expenses Unrestricted funds designated for future	18,	436,543	-		-	-	18,436,543	19,720,611
use	(36.	419,280)	36,419,280		-	-	-	-
Restricted funds used for operations	· ·	306,653	(10,306,653)	1	-	-	-	-
Net subsidiary operations - Aquatera								
Utilities Inc.	(1,	546,577)	-		1,546,577	-	-	-
Restricted funds used for tangible capital								
assets		-	(25,667,219)		-	25,667,219	-	-
Current year funds used for tangible								
capital asset	· ·	736,979)	-		-	11,736,979	-	-
Contributed tangible capital assets	· · ·	888,611)	-		-	1,888,611	-	-
Disposal of tangible capital assets	1,	346,581	-		-	(1,346,581)	-	-
Annual amortization expense		287,005	-		-	(26,287,005)	-	-
Long-term debt repaid	(5,	894,603)	-		-	5,894,603	-	-
Long-term debt acquired	1,	250,000	-		-	(1,250,000)	-	-
Levied portion of local improvements		545,667	-		-	(545,667)	-	_
Change in accumulated surplus		686,399	445,408		1,546,577	15,758,159	18,436,543	19,720,611
BALANCE, END OF YEAR	\$ 2,	744,205	\$ 122,581,677	\$	25,654,640	\$ 416,814,715	\$ 567,795,237	\$ 549,358,694

(Schedule 2)

# COUNTY OF GRANDE PRAIRIE NO. 1 Consolidated Schedule of Tangible Capital Assets Year Ended December 31, 2019

	Land	Site Improvements	Buildings	Engineered Structures	Machinery and Equipment	Vehicles	Construction in Progress	2019 \$	2018 \$
COST BALANCE, BEGINNING OF YEAR \$	82,190,382	\$ 21,631,959 \$	95,604,213	\$ 428,981,134	\$ 35,034,146 \$	15,364,597 \$	\$ 9,109,622	\$ 687,916,053	\$ 644,724,572
Prior period adjustment (Note 30)	(1,719,868)	-	-	-	-	-	-	(1,719,868)	(1,719,868)
BALANCE, BEGINNING OF YEAR, AS RESTATED	80,470,514	21,631,959	95,604,213	428,981,134	35,034,146	15,364,597	9,109,622	686,196,185	643,004,704
Additions of tangible capital assets Contributed assets Write down of tangible capital assets Transfer of construction in progress Disposals of tangible capital assets	167,102 741,791 - -	182,828 - - - -	305,224 - 663,275	25,896,220 1,146,820 - 2,801,196 (4,014,050)	5,836,653 - 20,000 (2,985,830)	2,013,800	3,002,371 - (3,484,471) (371,881)	37,404,198 1,888,611 - - (7,679,641)	44,670,682 3,215,827 (207,511) (4,487,517)
BALANCE, END OF YEAR	81,379,407	21,814,787	96,572,712	454,811,320	37,904,969	17,070,517	8,255,641	717,809,353	686,196,185
ACCUMULATED AMORTIZATION BALANCE, BEGINNING OF YEAR Annual amortization Accumulated amortization on disposals	-	7,490,045 1,010,334 -	15,052,181 2,159,001 -	182,336,734 17,776,785 (3,620,843)	19,836,773 4,074,875 (2,419,783)	8,189,499 1,266,010 (292,434)	- -	232,905,232 26,287,005 (6,333,060)	211,853,934 24,220,729 (3,169,431)
BALANCE, END OF YEAR	-	8,500,379	17,211,182	196,492,676	21,491,865	9,163,075	-	252,859,177	232,905,232
NET BOOK VALUE OF TANGIBLE CAPITAL ASSETS <u>\$</u>	81,379,407	\$ 13,314,408 \$	79,361,530	\$ 258,318,644	\$ 16,413,104 \$	7,907,442	8 8,255,641	\$ 464,950,176	\$ 453,290,953
2018 NET BOOK VALUE OF TANGIBLE CAPITAL ASSETS <u>\$</u>	80,470,514	\$ 14,141,914 \$	80,552,032	\$ 246,644,400	\$ 15,197,373 \$	7,175,098	9,109,622	\$ 453,290,953	
Construction in progress allocation	2,147	\$ 489,507 \$	2,133,893	\$ 4,639,676	\$ 990,418 \$	- 5	5 -	\$ 8,255,641	

# COUNTY OF GRANDE PRAIRIE NO. 1 Consolidated Schedule of Property and Other Taxes Year Ended December 31, 2019

	Budg (Note .		2019	(Re.	2018 stated - Note 30)
TAXATION					
Real property taxes		31,994 <b>\$</b>	- )) -	\$	77,733,664
Linear property taxes	,	10,885	24,238,820		22,742,555
Government grants in place of property taxes		72,812	75,563		72,812
Local improvement taxes	7'	78,897	261,745		305,509
	106,8	94,588	107,091,841		100,854,540
LESS: REQUISITIONS					
Alberta School Foundation Fund	(21,0)	58,221)	(21,821,799)		(21,048,166)
Designated Industrial Properties	(	93,549)	(225,424)		(93,169)
Grande Prairie Roman Catholic Separate School District No. 28	(9	32,894)	(1,021,290)		(982,894)
Grande Spirit Foundation	(3	72,677)	(395,000)		(372,677)
	(22,5)	07,341)	(23,463,513)		(22,496,906)
NET MUNICIPAL TAXES	\$ 84,33	87,247 <b>\$</b>	83,628,328	\$	78,357,634

# COUNTY OF GRANDE PRAIRIE NO. 1 Consolidated Schedule of Government Transfers Year Ended December 31, 2019

	Budget (Note 28)	2019	2018
TRANSFERS FOR CAPITAL:			
Gas Tax Fund	\$ 3,264,754 \$	<b>2,016,973</b> \$	1,230,101
Municipal Sustainability Initiative	10,559,135	6,028,823	5,550,602
Provincial transfers	1,376,366	142,327	1,887,899
Alberta Water/Wastewater Municipal Partnership	-	6,500,000	-
Small Communities Funds		2,384,529	757,006
	15,200,255	17,072,652	9,425,608
TRANSFERS FOR OPERATING:			
Municipal Sustainability Initiative	1,280,009	1,275,814	1,280,009
Provincial transfers	1,641,296	1,813,541	3,674,849
Local government transfers	45,400	62,612	38,400
	2,966,705	3,151,967	4,993,258
	\$ 18,166,960 <b>\$</b>	5 20,224,619 \$	14,418,866

# COUNTY OF GRANDE PRAIRIE NO. 1 Consolidated Schedule of Segmented Disclosure Year Ended December 31, 2019

	General Government	Community Services	Public Works & Technical Services	Planning and Economic Development	Corporate Services	Administrative Services	2019 Total	2018 (Restated - Note 30
REVENUE								
Net municipal taxes	\$ 83,366,583	\$ -	\$ 261,745	\$ -	\$ -	\$ -	\$ 83,628,328	\$ 78,357,634
Government transfers	-	3,099,780	16,810,666	220,704	93,468	-	20,224,618	14,418,866
User fees and sale of goods	463,285	4,692,627	4,848,854	241,206	400,250	165,046	10,811,268	8,564,175
Investment income	3,750,725	-	22,685	-	-	-	3,773,410	3,377,730
Contributed assets	-	606,410	1,282,201	-	-	-	1,888,611	3,215,827
Net subsidiary operations - Aquatera Utilities								
Inc.	1,546,577	-	-	-	-	-	1,546,577	2,314,473
Other revenues	3,587,391	427,993	2,165,710	1,240,719	40,604	17,881	7,480,298	7,853,037
Total revenues	92,714,561	8,826,810	25,391,861	1,702,629	534,322	182,927	129,353,110	118,101,742
EXPENSES								
Contracted and general services	615,173	4,776,848	8,688,137	1,011,395	1,820,582	807,296	17,719,431	19,296,287
Salaries, wages and benefits	817,114	13,887,648	10,495,720	2,878,716	5,700,202	1,921,325	35,700,725	32,977,671
Materials, goods and utilities	406,723	2,487,353	6,064,442	142,550	223,459	202,616	9,527,143	9,984,545
Transfers to other governments, local boards								
and agencies	1,431,517	5,407,313	9,031,714	245,203	-	-	16,115,747	8,781,824
Purchases from other governments	-	875,400	-	-	-	-	875,400	833,336
Interest on long-term debt	-	383,076	1,493,792	7,260	-	-	1,884,128	1,350,347
Transfer of assets to Aquatera Utilities Inc.	-	-	1,131,456	-	-	-	1,131,456	-
Other expenses	158,048	923,376	523,572	14,380	56,156	-	1,675,532	936,392
Total expenses	3,428,575	28,741,014	37,428,833	4,299,504	7,800,399	2,931,237	84,629,562	74,160,402
NET REVENUE, BEFORE								
AMORTIZATION	89,285,986	(19,914,204)	(12,036,972)	(2,596,875)	(7,266,077)	(2,748,310)	44,723,548	43,941,340
Amortization of tangible capital assets	(563,351)	(3,521,561)	(21,802,353)	(48,198)	(345,453)	(6,089)	(26,287,005)	(24,220,729)
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENSES	\$ 88,722,635	\$ (23,435,765)	\$ (33,839,325)	\$ (2,645,073)	\$ (7,611,530)	\$ (2,754,399)	\$ 18,436,543	\$ 19,720,611

## COUNTY OF GRANDE PRAIRIE NO. 1 Consolidated Schedule of User Fees and Sale of Goods Year Ended December 31, 2019

	Budget (Note 28)	2019	2018
CONSOLIDATED USER FEES AND SALE OF			
GOODS			
Landfill, recycling, and waste collection	\$ 2,787,640	\$ 3,325,863 \$	3,374,481
Disaster services	-	1,861,702	-
Parks and Recreation	1,528,941	1,537,875	1,506,553
Transportation fees	536,500	1,389,097	1,184,361
Corporate and administrative	436,540	565,296	483,538
Family and community support services	621,744	532,820	520,354
Enforcement services	482,950	485,074	510,880
Aquatera franchise fees	535,236	463,285	413,743
Fire services	209,348	240,753	210,375
Multi modal lease	-	147,719	157,108
Planning and development	1,200	90,646	48,860
Water services	67,868	81,087	66,182
Wastewater services	52,764	52,806	53,177
Other fees	 17,400	37,245	34,563
TOTAL USER FEES AND SALE OF GOODS	\$ 7,278,131	\$ 10,811,268 \$	8,564,175

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The consolidated financial statements of the County of Grande Prairie No. 1 (the "County") are the representations of management prepared in accordance with accounting standards established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada. Significant aspects of the accounting policies adopted by the County are as follows:

# Reporting entity

The consolidated financial statements reflect the assets, liabilities, revenues and expenditures, changes in fund balances and change in financial position of the reporting entity. This entity is comprised of the municipal operations plus all of the organizations that are owned or controlled by the municipality and are, therefore, accountable to the County for the administration of their financial affairs and resources. Included in these consolidated financial statements are the financial activities of the County of Grande Prairie Library Board and the County's proportionate share of the financial activities of the West Grande Prairie County Solid Waste Management Authority, as disclosed in Note 27.

The consolidated statements exclude trust assets that are administered by the County for the benefit of the external parties. Interdepartmental and organizational transactions and balances are eliminated.

The schedule of taxes levied also includes requisitions for education and other external organization that are not part of the municipal reporting entity.

Interdepartmental and organizational transactions and balances have been eliminated.

#### Basis of accounting

The consolidated financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the legal obligation to pay.

Revenues are accounted for in the period in which the transactions or events occurred that gave rise to the revenues are are reliably measured and reasonably estimated. Funds from external parties and earnings thereon restricted by agreement or legislation are accounted for as deferred revenue until used for the purpose specified.

Expenses are recognized in the period the goods or services are acquired and a liability is incurred or transfers are due.

#### Use of estimates

The preparation of consolidated financial statements in conformity with Canadian Public Sector accounting standards requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosures of contingent assets and liabilities at the date of the consolidated financial statements and the reported amounts of revenue and expenditure during the period. Where measurement uncertainty exists, the consolidated financial statements have been prepared within reasonable limits of materiality. Such estimates include the provisions for uncollectible accounts receivable, provision for amortization of tangible capital assets, provision for landfill closure and post-closure liability, amortization of deferred revenue and the fair value of contributed tangible capital assets. Actual results could differ from those estimates.

#### Cash and cash equivalents

Cash and cash equivalents include items that are readily convertible to known amounts of cash, are subject to an insignificant risk of change in value and have a maturity of one year or less at acquisition.

#### Investments

Investments are recorded at amortized cost. Investment premiums and discounts are amortized over the term of the respective investments. When there has been a loss in value that is other than a temporary decline, the respective investment is written down to recognize the loss. Gains on corporate bonds are recognized as income when sold.

The County's investment in Aquatera Utilities Inc., is accounted for on a modified equity basis, consistent with the Canadian Public Sector accounting standards for government business enterprises. Under the modified equity basis, entire business enterprise is not consolidated, its accounting policies are not adjusted to conform with those of the County and the inter-organizational transactions and balances are not eliminated.

#### Employee future benefits

Selected employees of the Municipality are members of the Local Authorities Pension Plan ("LAPP"), a multi-employer defined benefit pension plan. The President of the Alberta Treasury Board and the Minister of Finance are the legal trustees and administrators of the Plan, which is governed by a Board of Trustees. Since the plan is a multi-employer plan, it is accounted for as a defined contribution plan and, accordingly, the Municipality does not recognize its share of any plan surplus or deficit. Contributions for current and past service pension benefits are recorded as expenses in the year in which they become due.

#### Requisition over-levy and under-levy

Over-levies and under-levies arise from the difference between the actual property tax levy made to cover each requisition and the actual amount requisitioned.

If the actual levy exceeds the requisition, the over-levy is accrued as a liability and property tax revenue is reduced. Where the actual levy is less than the requisitioned amount, the under-levy is accrued as a receivable and as property tax revenue.

Requisition tax rates in the subsequent year are adjusted for any over-levies or under-levies of the prior year.

#### Landfill closure and post-closure liability

Pursuant to the *Environmental Protection and Enhancement Act* (Alberta), the County is required to fund the closure of its landfill site and provide for post-closure care of the facility. Closure and post-closure activities include the final clay cover and landscaping, as well as surface and ground water monitoring, leachate control and visual inspection. The requirement is being provided for over the estimated remaining life of the landfill site based on usage.

The annual provision is reported as an operating expense in solid waste and recycling services and the accumulated provision is reported as a liability on the consolidated statement of financial position.

#### Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They are not intended for sale in the normal course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the consolidated change in net financial assets for the year.

#### Tangible capital assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets is amortized on a straight-line basis over the estimated useful life as follows:

Site improvements	10- 50 years
Buildings	20- 50 years
Engineered structures	
Water system	45 - 75 years
Wastewater system	45 - 75 years
Other engineered structures	10 - 100 years
Machinery and equipment	4 - 20 years
Vehicles	4 - 20 years

One half of the annual amortization is charged in the year of acquisition. Assets under construction are not amortized until the asset is available for productive use.

#### Contributions of tangible capital assets

Tangible capital assets received as contributions are recorded at fair value at the date of receipt and also are recorded as revenue.

#### Leases

Leases are classified as capital or operating leases. Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as capital leases. All other leases are accounted for as operating leases and the related lease payments are charged to expenses as incurred.

#### Inventories

Inventories consist of materials and supplies for consumption and are valued at the lower of cost and replacement cost with cost determined by the average cost method.

#### Cultural and historical tangible capital assets

Works of art for display are not recorded as tangible capital assets.

#### Equity in Aquatera Utilities Inc. and tangible capital assets

Equity in Aquatera Utilities Inc. represents the County's net accumulated investment in its minority holding of Aquatera Utilities Inc. The amount consists of the investment in common and preferred shares, plus the County's share of earnings less any dividends received.

Equity in tangible capital assets represents the County's net investment in its capital assets, after deducting the portion financed by third parties through debenture, bond and mortgage debts, long-term capital borrowing and capitalized leases and other capital liabilities which will be repaid by the County.

#### Tax revenue

Property tax revenue is based on assessments determined in accordance with the Municipal Government Act. Tax rates are established annually. Taxation revenues are recorded at the time tax billings are issued. Assessments are subject to appeal.

Construction and borrowing costs associated with local improvement projects are recovered through annual special property assessments during the period of the related borrowing. These levies are collectible from property owners for work performed by the County. Under the accrual basis of accounting, revenues to be received from local improvement assessments are recognized in full in the period the local improvement project costs are incurred and the passing of the related imposition by-law.

#### Government transfers

Government transfers are the transfer of assets from senior levels of government that are not the result of an exchange transaction, are not expected to be repaid in the future, or the result of a direct financial return.

Government transfers are recognized in the consolidated financial statements as revenue in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met and reasonable estimates of the amounts can be determined.

#### Future accounting standard pronouncements

The following summarizes upcoming changes to Canadian public sector accounting standards ("PSAS"). The County will continue to assess the impact and prepare for the adoption of these standards.

#### (a) Financial Statement Presentation

PSAS 1201, Financial Statement Presentation, requires a new statement of re-measurement gains and losses separate from the statement of operations. Included in this new statement are the unrealized gains and losses arising form the re-measurement of financial instruments and items denominated in foreign currencies, as well as the government's proportionate share of other comprehensive income that arises when a government includes the results of government business enterprises and partnerships. This standard is applicable for fiscal years beginning on or after April 1, 2021.

#### Future accounting standard pronouncements (continued)

#### (b) Foreign Currency Translation

PSAS 2601, Foreign Currency Translation, requires that monetary assets and liabilities denominated in a foreign currency be adjusted to reflect the exchange rates in effect at the financial statement dates. Unrealized gains and losses are to be presented in the new statement of re-measurement gains and losses. This standard must be adopted in conjunction with PSAS 2601 and PSAS 3450 and is applicable for fiscal years beginning on or after April 1, 2021.

#### (c) Portfolio Investments

PSAS 3041, Portfolio Investments, has removed the distinction between temporary and portfolio investments and amended to to conform to PSAS 3405. This standard must be adopted in conjunction with PSAS 1201, PSAS 2601, and PSAS 3450 and is applicable for fiscal years beginning on or after April 1, 2021.

#### (d) Financial Instruments

PSAS 3450, Financial Instruments, established recognition, measurement and disclosure requirements for derivative and non-derivative financial instruments. The standard requires fair value measurement of derivative and equity instruments; all other financial instruments can be measured at cost/amortized cost or fair value at the election of the government. Unrealized gains and losses are presented in a new statement of re-measurement gains and losses. There is the requirement to disclose the nature and extent of risks arising from financial instruments and clarification is given for the de-recognition of financial liabilities. This standard is applicable for fiscal years beginning on or after April 1, 2021.

(e) Asset Retirement Obligations

PSAS 3280, Asset Retirement Obligations, establishes standards on how to account and report for legal obligations associated with the retirement of certain tangible capital assets including solid waste landfill sites. As a result, PSAS 3270, Solid Waste Landfill Closure and Post-Closure Liability has been withdrawn but will remain in effect until the adoption of PSAS 3280. This standard is applicable for fiscal years beginning on or after April 1, 2021.

#### (f) Revenue

PSAS 3400, Revenue, establishes standards on how to account for and report revenue differentiating between revenue arising from transactions that include performance obligations and transactions that do not. This standard is applicable to fiscal years beginning on or after April 1, 2022.

#### 2. CASH AND CASH EQUIVALENTS

		2019	 2018
Cash on hand Cash in banks Cash equivalents	\$	3,905 5,892,654 23,400,985	\$ 3,905 6,507,757 22,147,026
	<u>\$</u>	29,297,544	\$ 28,658,688

Cash equivalents are readily convertible to cash, consist of fixed income investments including short-term notes and deposits. Short-term notes and deposits bear effective interest rates between 1.85% and 2.48% with maturity dates between May, 2020 and September, 2020.

#### 3. RECEIVABLES

	2019	2018 (Restated - Note 30)		
Current taxes and grants in place of taxes Non-current taxes and grants in place of taxes	\$ 4,660,880 1,588,228	\$ 2,495,152 1,230,253		
Allowance for doubtful accounts	6,249,108 (411,625)	3,725,405 (270,650)		
Taxes receivable	5,837,483	3,454,755		
Trade and other receivables	5,613,215	4,245,854		
Due from other governments	3,558,435	2,347,751		
Goods and services tax	637,427	572,279		
Annexation proceeds receivable (Note 24)	294,319	882,957		
Local improvements	5,986,057	6,511,240		
Allowance for doubtful accounts	(871,830)	(42,497)		
	\$ 21,055,106	\$ 17,972,339		

## 4. LOANS TO OTHER GOVERNMENTS

	 2019	2018	
Loan to Town of Wembley	\$ 301,999 \$	381,999	

Loan to the Town of Wembley consists of a non-interest bearing loan in the amount of \$381,999 related to Township Road 712 road improvements. The loan is to be repaid over a 5 year term with 4 annual instalments of \$80,000 and a final payment of \$61,999.

# 5. LOANS RECEIVABLE

	 2019	2018			
Grande Prairie Regional Ag. & Exhibition Society (TEC Centre) Bezanson Agricultural Society	\$ 2,280,917 \$ 137,500	2,580,552 225,000			
Total loans receivable	\$ 2,418,417 \$	2,805,552			

Advances to the Grande Prairie Regional Agricultural & Exhibition Society are unsecured and bear interest from 3.70% to 4.75%. Advance #1, with a balance of \$1,287,934, consists of principal and accrued interest for 2009 through 2019, bears interest at 4.75% and is repayable in blended annual payments of \$179,188. Advance #2, with a balance of \$933,729, consists of principal and accrued interest for 2010 through 2017, bears interest at 4.75% and is repayable in blended annual payments of \$19,254, bears interest at 3.70% and is repayable in blended annual payments of \$59,254, bears interest at 3.70% and is repayable in blended monthly payments of \$9,982.

Approved in the 2019 budget, annual repayments of \$418,436, representing interest and principal were offset by a grant from the County. Under the terms of the motion, this arrangement is for a period of ten years, and is subject to annual review. Accrued interest on the loans total \$89,790 at December 31, 2019 and is included under trade and other receivables. Advance #1 is to be fully repaid by January 31, 2028, Advance #2 is to be fully repaid by January 31, 2029 and Advance #3 is to be fully repaid by June 14, 2020.

Advance to Bezanson Agricultural Society for the completion of Bezanson Community Centre is unsecured, bears interest at the bank's prime rate and is repayable in full on or before November 16, 2033 By motion of Council a corresponding loan agreement was obtained from TD Bank. See Note 13.

#### 6. LAND HELD FOR RESALE

The County of Grande Prairie holds lands in the amount of \$1,719,868 (2018 - \$1,719,868) representing costs related to the Multi Modal site. The County has entered into an option agreement with the developer to dispose of the assembled land in parcels.

# 7. INVESTMENTS

		2019		2018
Alberta Capital Finance Authority shares		\$	170 \$	170
Investments (market value \$98,728,977, 2018 \$109,721,820)			95,834,766	108,738,365
Aquatera Utilities Inc 17.39% ownership 10,153 Class A common shares (2018 - 8,846) 13,717 Class C common shares (2018 - 13,717) 7,962 Class D common shares (2018 - 7,962) 2,190 Class F common shares (2018 - 883) 13,967 Class H common shares (2018 - 13,967) Cumulative share of earnings Cumulative share of dividends declared			102 137 7,961,695 2,190,349 13,966,552 23,465,197 (21,929,392)	88 137 7,961,695 883,266 13,966,552 21,170,193 (19,873,868)
Total equity in Aquatera Utilities Inc.	(Note 17)		25,654,640	24,108,063
Total investments		\$	121,489,576 \$	132,846,598

Investments consist of fixed income investments including long-term notes, deposits, and Schedule 1 bank bonds. Long-term notes and deposits bear effective interest rates between 1.64% and 3.45% with maturity dates between January, 2020 and December, 2024. Bank bonds have rates of return between 1.88% and 2.73% with maturity dates between September, 2020 and September, 2023.

The market value of the bonds are based on quoted market values. The market value of the bonds fluctuate with changes in market interest rates and indices. When there has been a loss in value that is other than a temporary decline, the respective investment is written down to recognize the loss. Market values are based on market conditions at a certain point in time and as such, may not be reflective of future fair values.

An asset transfer occurred on December 31, 2019 to Aquatera Utilities Inc. from the County of Grande Prairie. Immediately prior to the asset transfer, Aquatera Utilities Inc. declared a stock dividend, under which the County received 1,307 Class A common shares and Class F preferred shares with a carrying value of \$1,307,083 in aggregate.

#### 8. LINE OF CREDIT

The County has a revolving demand credit facility of \$2,500,000. The demand loan bears interest at the bank's prime rate minus 0.50% per annum, was not drawn on at December 31, 2019 (2018 - \$NIL) and is unsecured.

# 9. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES

	 2019	2018
Trade payables Vacation and overtime	\$ 8,149,085 \$ 1,749,016	8,688,591 1,705,405
	\$ 9,898,101 \$	10,393,996

The vacation and overtime liability is comprised of the vacation and overtime that employees are deferring to future years. Employees have either earned the benefits or are entitled to these benefits within the next budgetary year.

#### 10. DEPOSIT LIABILITIES

	 2019	2018
West Grande Prairie County Solid Waste Management Authority	\$ 238,366 \$	357,829
Safety codes council fees	2,307	3,966
Subdivision approach and development agreement deposits	1,577,353	1,986,201
Public works approach/performance deposits	677,650	715,400
ANI/Appeal deposits	120,339	106,191
Bezanson Cultural Centre donations	-	300
Tax sale surplus	77,425	-
General Deposits	 39,067	-
	\$ 2,732,507 \$	3,169,887

# 11. DEFERRED REVENUE

Deferred revenue is comprised of the following amounts, which have been received from various third parties and are restricted to the eligible operating and capital projects as approved in the funding agreements for a specified purpose. These amounts are recognized as revenue in the period in which the related expenditures are incurred.

	Amounts Received and Interest 2018 Receivable and Other		]	Amounts Recognized	2019		
<b>Government transfers capital</b> Municipal Sustainability Initiative Gas Tax Fund	\$	6,369,462 -	\$ 3,229,766 2,542,738	\$ 50,472	\$	6,003,585 2,016,973	\$ 3,646,115 525,765
Alberta Municipal Water/Wastewater Partnership Small Communities Fund	1		600,000 2,976,529	5,610		6,588,685 2,384,529	4,443,258 592,000
	1	6,795,795	9,349,033	56,082		16,993,772	9,207,138
<b>Government transfers operating</b> Municipal Sustainability Initiative Other deferred amounts		376,550	1,275,814 92,000	-		1,275,814 210,453	258,097
		376,550	1,367,814	-		1,486,267	258,097
	\$ 1	7,172,345	\$ 10,716,847	\$ 56,082	\$	18,480,039	\$ 9,465,235

# 12. LANDFILL CLOSURE AND POST-CLOSURE LIABILITY

Alberta environmental law requires closure and post-closure care of landfill sites, which includes final covering and landscaping, pumping of ground water and leachate from the site and ongoing environmental monitoring, site inspections and maintenance.

The estimated total liability is based on the sum of discounted future cash flows for closure and post-closure activities for 25 years after closure using a long-term borrowing rate of 2.71% and assuming annual inflation of 2%.

The accrued liability for closure and post-closure of the Clairmont landfill is based on the cumulative capacity used at year-end compared to the estimated total landfill capacity. The total capacity of the site is estimated 1,027,573 cubic meters. The estimated remaining capacity of the landfill site is approximately 238,320 (2018 - 330,389) cubic meters. In 2010, an additional 90,726 cubic meters of airspace was added, in 2011, an additional 188,800 cubic meters of air space was added and in 2016, an additional 576,672 cubic meters of air space was added. In 2017, an adjustment of 88,736 cubic meters of airspace was required. The existing landfill site is expected to reach capacity in approximately 3.52 years.

The County has not yet designated assets for settling closure and post-closure liabilities.

The following represents the net present value of the estimated total expenditures for closure and post-closure care:

		 2019	(Rest	2018 ated - Note 30)
Estimated closure costs Estimated post-closure costs		\$ 612,204 62,930	\$	592,994 56,655
Estimated total liability		\$ 675,134	\$	649,649
Estimated capacity remaining		 23 %		33 %
Portion of total liability remaining to be recognized		\$ 156,580	\$	215,811
Estimated capacity used		 77 %		67 %
Post closure liability Clairmont landfill	(Note 27)	\$ 518,554	\$	433,838
Accrued liability portion - West Grande Prairie County Solid Waste Management Authority	(Note 27)	 101,206		19,343
Total accrued liability		\$ 619,760	\$	453,181

# 13. TERM FACILITY

	2019	2018
TD operating line of credit	\$ 142,500	\$ 465,000

The term facility has been obtained to assist in financing the construction of the Bezanson Community Centre. The term facility bears interest at p+0.0%, is repayable in annual installments, and is due on demand. The County holds a corresponding loan receivable from the Bezanson Agricultural Society as disclosed in Note 5.

#### 14. LONG-TERM DEBT

		2019	2018
Alberta Capital Finance Authority General tax levy supported debentures	S	28,654,795 \$	29,987,454
Other self supported debentures Local Improvement supported debentures	Ψ	19,489,295 5,977,427	22,236,409 6,542,257
		54,121,517	58,766,120
Total long-term debt Less: current portion		54,121,517 (6,216,572)	58,766,120 (5,894,603)
	\$	47,904,945 \$	52,871,517

Estimated principal and interest repayments due in each of the next five years and thereafter are as follows:

	Principal			Interest	Total		
2020	\$	6,216,572	\$	1,707,739	\$	7,924,311	
2021		6,434,446		1,489,866		7,924,312	
2022		6,417,649		1,266,489		7,684,138	
2023		5,678,949		1,053,726		6,732,675	
2024		5,498,558		871,154		6,369,712	
Thereafter		23,875,343		2,118,482		25,993,825	
	\$	54,121,517	\$	8,507,456	\$	62,628,973	

Debenture debt in the amount of \$54,121,517 is repayable to Alberta Capital Finance Authority and bears interest at varying rates ranging from 2.00% to 5.15% per annum and mature between 2021 and 2037. Debenture debt is issued on the credit and security of the County of Grande Prairie No. 1.

Interest on long-term debt amounted to \$1,884,128 (2018 - 1,350,347).

The County's total cash payments for interest were \$1,891,170 (2018 - \$1,334,479).

# 15. DEBT LIMITS

Section 276(2) of the Municipal Government Act requires that debt and debt limits as defined by Alberta Regulation 255/00 for the County of Grande Prairie be disclosed as follows:

	2019	2018
Total debt limit Total debt	\$ 163,267,907 \$ (54,264,017)	154,718,751 (59,231,120)
Amount of debt limit available	 109,003,890	95,487,631
Debt servicing limit Debt servicing	 27,211,318 (7,924,312)	25,786,459 (4,099,838)
Service on debt limit available	\$ 19,287,006 \$	21,686,621

The debt limit is calculated at 1.5 times revenue of the Municipality (as defined in Alberta Regulation 255/00) and the debt service limit is calculated at 0.25 times such revenue. Incurring debt beyond these limitations requires approval by the Minister of Municipal Affairs. These thresholds are guidelines used by Alberta Municipal Affairs to identify municipalities that could be at financial risk if further debt is acquired. The calculation taken alone does not represent the financial stability of the Municipality. Rather, the consolidated financial statements must be interpreted as a whole.

#### 16. INVENTORY FOR CONSUMPTION

	 2019	2018	
Gravel Material and supplies	\$ 801,309 454,498	\$ 745,555 544,736	
	\$ 1,255,807	\$ 1,290,291	

# 17. ACCUMULATED SURPLUS

Accumulated surplus consists of restricted and unrestricted amounts and equity in tangible capital assets as follows:

		 2019	2018 (Restated - Note 30)
Unrestricted surplus County of Grande Prairie No. 1 West Grande Prairie County Solid Waste Management		\$ 2,729,005	\$ 2,043,206
Authority		 15,200	14,600
		 2,744,205	2,057,806
Restricted surplus (reserves)			
Carry forward project completions		4,028,408	4,185,159
Financial stabilization		6,169,466	6,621,339
Project debt repayment		11,614,146	13,715,102
Future grants		548,532	389,130
Future operational projects Future capital and infrastructure projects and		2,439,179	2,300,021
rehabilitation		76,132,137	72,665,455
Future equipment replacement		17,164,947	17,493,860
Municipal reserve		3,104,574	2,899,358
Annexation reserve		294,319	882,957
West Grande Prairie County Solid Waste Management			
Authority reserve (40% consolidation)		 1,085,969	983,888
		 122,581,677	122,136,269
Equity in Aquatera Utilities Inc.	(Note 7)	 25,654,640	24,108,063
Equity in tangible capital assets			
Equity in tangible capital assets		422,752,058	407,669,774
Amounts to recover	(Note 18)	 (5,937,343)	(6,613,218)
		416,814,715	401,056,556
		\$ 567,795,237	\$ 549,358,694

#### 18. AMOUNTS TO BE RECOVERED

Amounts to be recovered represent the unfunded portion of liabilities established for accrual accounting purposes. The County has adopted a plan whereby these amounts are to be funded from future years' budgetary allocations and transfers from reserve funds. The amounts to be recovered are a result of the County incurring debt for the installation of water lines and a capital grant to the Grande Prairie Regional Agricultural and Exhibition Society for the Trade, Exhibition and Conference Centre.

	 2019	2018
Evergreen Park Trade, Exhibition and Convention (TEC) Centre Waterline installation	\$ 2,140,135 \$ 3,797,208	2,392,940 4,220,278
	\$ 5,937,343 \$	6,613,218

# 19. SALARY AND BENEFITS DISCLOSURE

Disclosure of salaries and benefits for municipal officials, the chief administrative officer and designated officers as required by Alberta Regulation 313/2000 is as follows:

			2	019		2018
COUNTY COUNCIL	Division	Salary (1)	Benefits (2)	Travel Cost and Allowances (3)	Total	Total
Reeve - L. Beaupre	3	\$ 96,695	\$ 16,197	\$ 24,056 <b>\$</b>	136,948 \$	136,668
<ul> <li>H. Bulford</li> <li>D. Beeston</li> <li>R. Sutherland</li> <li>R. Marshall</li> <li>P. Harris</li> <li>L. Waddy</li> <li>K. Rosvold</li> <li>C. Beck</li> </ul>	1 2 4 5 6 7 8 9	68,526 78,631 76,579 75,631 69,046 64,263 84,158 83,369 696,898	14,948 13,801 13,950 13,415 13,805 14,611 9,748	36,258 30,447 17,316 26,270 24,361 27,790 38,053 41,011 265,562	118,237 124,026 107,696 115,851 106,822 105,858 136,822 134,128 1,086,388	104,406 116,661 109,150 118,501 92,412 102,215 125,310 108,255 1,013,578
OFFICERS Chief Administrative Officer Designated Officers	Positions 1 2	273,783 275,310 \$ 549,093	28,661 47,959	15,360 12,668 \$ 28,028 \$	317,804 335,937 653,741 \$	323,037 330,396 653,433

(1) Salary includes regular base pay, bonuses, overtime, lump sum payments, gross honoraria and any other direct cash remuneration.

(2) Employer's share of all County Council benefits and contributions or payments made on behalf of County Council including Canada Pension Plan, health care, dental coverage, vision coverage, group life insurance, accidental death and dismemberment insurance and registered retirement savings plan contributions. Employer's share of all Officers benefits and contributions or payments made on behalf of Officers including pension, health care, dental coverage, vision coverage, group life insurance, accidental death and dismemberment insurance and registered retirement and dismemberment insurance.

(3) Travel allowances and travel costs including mileage and airfare.

#### 20. LOCAL AUTHORITIES PENSION PLAN

Employees of the County participate in the Local Authorities Pension Plan ("LAPP"), which is one of the plans covered by the Alberta Public Sector Pension Plans Act. The LAPP is financed by employer and employee contributions and by investment earnings of the LAPP Fund.

Contributions for current service are recorded as expenditures in the year in which they become due.

The County is required to make current service contributions to the Plan of 9.39% of pensionable earnings up to the year's maximum pensionable earnings under the Canada Pension Plan and 13.84% on pensionable earnings above this amount. Employees of the County are required to make current service contributions of 8.39% of pensionable salary up to the year's maximum pensionable salary and 12.84% on pensionable salary above this amount.

Total current service contributions by the County to the Local Authorities Pension Plan in 2019 were \$2,192,801 (2018 - \$2,237,823). Total current service contributions by the employees of the County of Grande Prairie No. 1 to the Local Authorities Pension Plan in 2019 were \$1,992,388 (2018 - \$2,049,846).

At December 31, 2018, the Plan disclosed an actuarial surplus of \$3.47 billion (2017 - \$4.84 billion surplus).

# 21. CONTINGENT LIABILITIES

The County is a member of the Jubilee Insurance Reciprocal Exchange (Genesis). Under the terms of the membership, the County could become liable for its proportionate share of any claim losses in excess of the funds held by the exchange. Any liability incurred would be accounted for as a current transaction in the year the losses are determined.

The County has been named defendant in various lawsuits as at December 31, 2019. While it is not possible to estimate the ultimate liability with respect to the pending litigation, based on evaluation and correspondence with the County's legal counsel, management indicates that it is unlikely that there will be a materially adverse effect on the financial position of the County. The ultimate settlement of these lawsuits, if any, will be recorded in the period details become known.

Under Provincial legislation, the County is required to reclaim lands used for the extraction of aggregate material (gravel pits). Reclamation requirements have been defined in accordance with industry standards and include re-vegetation of sites upon closure. The County owns and operates a number of gravel pits. The aggregate material from these gravel pits are used for road maintenance and construction projects within the County. At this time, it is not possible to estimate the potential closure costs of these gravel pits and therefore no provision has been made in the financial statements.

## 22. COMMITMENTS

#### Operating leases

The County has entered into various leases in respect to photocopiers, printers, computer hardware, and office space requiring total payments of \$275,032 expiring in January, 2024.

#### 23. SEGMENTED DISCLOSURE

Segmented information has been identified based upon lines of service provided by the County. County services are provided by departments and their activities are reported by functional area in the body of the consolidated financial statements. Certain lines of service that have been separately disclosed in the segmented information, along with the services they provide, are as follows:

(a) General Government

General Government is comprised of County Council, General Revenues/Expenses, and Net Taxes for Municipal.

Council makes decisions regarding service delivery and service levels on behalf of the County in order to balance the needs and wants of County residents in a financially responsible manner.

(b) Community Services

Community Services is comprised of Regional Enforcement Services, Regional Fire Services, Disaster Services, Family and Community Support Services, Public Transportation, Recreation, Parks, and Library services.

Regional Enforcement Services provide bylaw and enhanced policing enforcement that ranges from community standards, to traffic safety, to animal control as well as provincial statute enforcement with authorities granted by the Solicitor General of Alberta. Regional Fire Services is responsible to provide fire suppression services; fire prevention programs; training and education related to fire prevention; and detection or extinguishment of fires. The mandate of Disaster Services to help maintain safe communities and public safety in disaster situations. The Family and Community Services area provides services mandated by Family and Community Support Services Alberta through a shared funding model between the Province of Alberta and the County. Public Transportation consists of a rural transportation pilot project through a funding model between the Province of Alberta and the County. Recreation provide recreational services and activities which promote the well-being of its citizens, this area also acts as a liaison between community groups and provides grant funding to the community. Parks provides maintenance for the parks, playgrounds, facilities, and green spaces of the County. Library services provides community grants to libraries within the County as well as operating multiple community libraries.

(c) Public Works & Technical Services

Public Works & Technical Services is comprised of Public Works Operations, Water and Wastewater services, and Solid Waste Management.

Public Works Operations are responsible for the construction of roadways and storm system as well as maintenance of the roadway and storm systems of the County. Water and Wastewater services operates water and sewer services within multiple of the County's communities. Solid Waste Management includes waste collection, recycling pickup and curbside services, as well as landfill operation and management services.

(d) Planning and Economic Development

Planning and Development work with developers in planning the growth of the of the County in a sustainable manner. Economic Development works with businesses in the County to encourage investment and attraction as well as economic sustainability.

#### 23. SEGMENTED DISCLOSURE (continued)

(e) Corporate Services

Corporate Services is comprised of Assessment, Financial Services, Information Systems, Legislative Services, Records Management, Asset Management, Facilities, Risk and Insurance, and Procurement.

(f) Administrative Services

Administrative Services is comprised of the Chief Administrative Officer, Communications, Human Resources, and Health and Safety.

Certain allocation methodologies are employed in the preparation of segmented financial information. Net municipal taxes are unallocated to segments and are presented under General Government. Sales and user charges have been allocated to the segment based upon the segment that generated the revenue. Government transfers have been allocated to the segment based upon the purpose for which the transfer was made.

#### 24. ANNEXATION

On January 1, 2016, the City of Grande Prairie annexed 6,316 hectares (approximately 15,607 acres) of land from the County of Grande Prairie No. 1. The County transferred to the City land, roads and bridge assets having a net book value of approximately \$4,178,560 along with debt of \$836,161 directly related to the areas annexed. As part of the Provincial annexation order, the City is to pay the County a total sum of \$4,414,785 over five years. The related receivable at the end of 2019 is \$294,319 which consists of:

Amounts due on or before:

December 31, 2020

\$ 294,319

A reserve has been established for the monies due to the County and will be drawn down by the amounts in the fiscal years indicated above.

# 25. AQUATERA UTILITIES INC. SUMMARY OF CONDENSED FINANCIAL INFORMATION

Aquatera Utilities Inc. was established in 2003 to provide water, wastewater and solid waste management services to the City of Grande Prairie, County of Grande Prairie No. 1, Town of Sexsmith, other municipalities and commercial users.

The following is a summary of condensed financial information related to the County's proportionate share (2019 - 17.39%; 2018 - 17.61%) in Aquatera Utilities Inc. for the year ended December 31, 2019:

	 2019	2018
Financial Position:		
Financial assets	\$ 17,485,537 \$	19,110,445
Tangible capital assets	 60,151,924	57,867,934
Total assets	 77,637,461	76,978,379
Liabilities	19,437,980	21,810,468
Deferred revenue of capital contributions	31,227,210	29,370,279
Landfill closure and post-closure liability	1,146,241	1,221,978
Total liabilities	 51,811,431	52,402,725
Accumulated surplus	\$ 25,826,030 \$	24,575,654
Results of Operations:		
Revenue	\$ 11,011,202 \$	11,288,728
Amortization expense	(1,652,691)	(1,568,043)
Finance costs	(512,489)	(494,761)
Net subsidiary operations	(492,892)	(252,991)
Expenses and other income	 (6,058,124)	(5,935,256)
Net earnings from operations, current year	2,295,006	3,037,677
Shares issued	12	97
Less: dividends declared	(748,441)	(723,301)
Subsidiary operations	\$ 1,546,577 \$	2,314,473

#### 26. RELATED PARTY TRANSACTIONS

The following summarizes the related party transactions between the County and Aquatera Utilities Inc., a company in which the County exerts significant influence. All transactions are in the normal course of business and are measured by the exchange amounts, which is the amount of consideration established and agreed to by all parties. Disclosure of utility franchise agreement annual revenues as required by Alberta Regulation 313/2000 included below:

	 2019	2018
Aquatera Utilities Inc. Aquatera franchise fees General, administrative and contracted services expense Transfers to other governments, local boards and agencies	\$ 463,285 414,961 8,973,214	\$ 413,743 379,797 757,006

#### 27. GOVERNMENT PARTNERSHIP

In accordance with the Canadian public sector accounting recommendations PS 3060 Government Partnerships, the financial position of the County has been consolidated with the County's proportionate 40% share of the West Grande Prairie County Solid Waste Management Authority.

The following is a summary of the County's share in this government partnership:

	 2019	2018
Financial Position:		
Assets		
Financial assets and inventory	\$ 1,286,514 \$	1,035,577
Tangible capital assets	 920,640	935,680
Total assets	 2,207,154	1,971,257
Liabilities	14,039	17,746
Landfill closure and post-closure liability	 101,206	19,343
Total liabilities	 115,245	37,089
Accumulated surplus	 2,091,909	1,934,168
Results of Operations:		
Revenue	\$ 399,474 \$	361,786
Amortization expense	(26,880)	(68,308)
Expenses and other income	(284,955)	(147,135)
Other items - write down of tangible capital assets	 -	(1,552)
Proportionate share of earnings	\$ 87,639 \$	144,791

# 28. RECONCILIATION OF OPERATING RESULTS TO BUDGETING SYSTEM

The 2019 budget reflects all of the County activities including capital projects and reserve transfers. The financial reporting requirements as set out in the Canadian public sector accounting standards for financial statements are accrual based, as described in Note 1. The differences in the requirements for the Budget and the financial statements result in different items being recognized as revenues and expenditures. The reconciliation below is provided to encompass these items and is provided for information purposes only. It should not be used as a replacement for the consolidated statement of financial activities and accumulated surplus and users should note that this information may not be appropriate for their purposes.

	 Budget	<b>2019</b> (F	2018 Restated - Note 30)
Statement of Operations, Surplus	\$ 8,848,913 \$	18,436,543 \$	19,720,611
Add back non-cash items:			
Contributed capital assets	-	(1,888,611)	(3,215,827)
Amortization of tangible capital assets	25,054,623	26,287,005	24,220,729
Loss on disposal of tangible capital assets	-	533,548	592,745
Write-down of tangible capital assets	-	-	207,511
Debt proceeds	1,753,351	1,250,000	23,609,000
Debt principal repayments	(5,983,544)	(5,894,603)	(3,765,360)
Tangible capital assets sale proceeds	416,381	813,033	725,341
Capital expenditures	(59,399,202)	(37,404,198)	(44,670,681)
Levied portion of local improvements	-	545,667	536,603
Net transfer (to) from reserves (restricted surplus)	29,309,478	(445,408)	(15,576,524)
Net transfer (to) from equity in Aquatera (restricted surplus)	 -	(1,546,577)	(2,314,473)
	\$ - \$	686,399 \$	69,675

#### 29. FINANCIAL INSTRUMENTS

The County's financial instruments consist of cash and cash equivalents, accounts receivable, accounts payable and accrued liabilities, deposit liabilities, bank loan and long-term debt.

#### (a) Credit risk

Credit risk arises from the potential that a customer will fail to perform its obligations. The County is exposed to credit risk from its customers. In order to reduce this risk, the County conducts regular reviews of its existing customers' credit performance. An allowance for doubtful accounts is established based upon factors surrounding the credit risk of specific accounts, historical trends and other information.

The two most significant revenue sources for the County are property taxes and government transfers. The County has a significant number of taxpayers which minimizes concentration of credit risk. No one taxpayer makes up a significant portion of such revenue. The majority of government transfers are received from the provincial and federal government agencies. Due to the nature of these payers, the County is not exposed to significant credit risk on such transactions.

#### 29. FINANCIAL INSTRUMENTS (continued)

(b) Interest rate risk

The County is not exposed to significant interest rate risk as a result of fixed-rate investments held, as outlined in Note 2 and Note 7, bank loan held, as outlined in Note 13, and the issuance of fixed-rate debentures, as outlined in Note 14.

(c) Currency risk

Currency risk is the risk to the County's surplus that arise from fluctuations of foreign exchange rates and the degree of volatility of these rates. It is management's opinion that the County is not exposed to significant currency risks arising from transactions in its US bank account.

(d) Fair values of financial instruments

The County's carrying value of cash and cash equivalents, taxes and grants in place of taxes receivable, trade and other receivables, loans receivable and accounts payable and accrued liabilities approximates its fair value due to the immediate or short-term liquidity of these instruments.

The carrying value of long-term debt approximates fair value as the interest rates are consistent with the current rates available for instruments with similar terms.

Unless otherwise noted, it is management's opinion that the County is not exposed to significant other price risks arising from these financial instruments.

#### 30. PRIOR PERIOD ADJUSTMENT

The County has adjusted certain financial statement accounts as of December 31, 2018 due to the following:

#### Receivables - Local improvements

During 2019 the County changed the method in which local improvement taxes are recognized as revenue. Previously the County recognized revenue as payments were received from taxpayers over the length of the borrowing related to the local improvement costs. The County now recognizes revenue in the year the local improvement tax is levied. This change has been applied retroactively and prior periods have been restated

#### Landfill closure and post-closure costs

During 2019 the County discovered that they had used the incorrect total capacity of the Clairmont landfill site when determining the estimated closure and post-closure costs. This correction has been made retroactively and prior periods have been restated.

#### Land held for resale

During 2019 the County discovered that it had presented land held for resale within tangible capital assets. These parcels of land are committed for selling, are in a condition to be sold, publicly seen for sale, within an active market, a plan is in place for selling and it is anticipated that the assets will be sold to a purchaser external of the County. This change has been applied retroactively and prior periods have been restated.

The above changes have been applied retroactively and the 2018 comparative figures have been restated as follows.

	 As Previously Stated	Restatements	As Restated
Statement of Financial Position			
Receivables	\$ 11,461,099	\$ 6,511,240 \$	17,972,339
Land held for resale	-	1,719,868	1,719,868
Tangible capital assets	455,010,821	(1,719,868)	453,290,953
Deferred revenue	(6,766,497)	20,485	(6,746,012)
Landfill closure and post-closure	(123,053)	(330,128)	(453,181)
Accumulated Surplus	543,157,097	6,201,597	549,358,694
Statement of Operations and Accumulated Surplus			
Net municipal taxes	78,830,702	(473,068)	78,357,634
Contracted services	(19,259,481)	(36,805)	(19,296,286)
Excess of revenue over expenses	20,230,484	(509,873)	19,720,611

#### 31. APPROVAL OF CONSOLIDATED FINANCIAL STATEMENTS

Council and Management have approved these financial statements on May 11, 2020.

# 32. COMPARATIVE INFORMATION

Certain other comparative information has been reclassified to conform with the financial statement presentation adopted for the current year.